

Executive Summary

Background

Governor Jennifer Granholm signed Executive Order 2007-42 creating the Michigan Climate Action Council (MCAC) on November 14, 2007. The MCAC was charged with producing a Greenhouse Gas (GHG) emissions inventory and forecast, compiling a comprehensive Climate Action Plan with recommended GHG reduction goals and potential actions to mitigate climate change in various sectors of the economy, and advising state and local governments on measures to address climate change.

The MCAC began its deliberations in December 2007. The MCAC held eight meetings leading to this Final Report which constitutes the Michigan Climate Action Plan (Climate Action Plan).

In order to provide a broad range of technical expertise and stakeholder involvement in development of the Climate Action Plan, the MCAC formed six Technical Work Groups (TWGs) to assist in the process. The six TWGs considered information and potential options in the following sectors:

- Energy Supply (ES);
- Market Based Policies (MBP);
- Residential, Commercial and Industrial (RCI);
- Transportation and Land Use (TLU);
- Agriculture, Forestry, and Waste Management (AFW); and
- Cross-Cutting Issues (CCI) (i.e., issues that cut across the above sectors).

The Center for Climate Strategies (CCS) provided facilitation and technical assistance to the MCAC and each of the TWGs. The TWGs served as advisors to the MCAC and consisted of MCAC members and additional individuals with interest and expertise. Members of the public were invited to observe and provide input at all meetings of the MCAC and TWGs. The TWGs assisted the MCAC by generating initial Michigan-specific policy options to be added to the catalog of existing states actions; developing priority policy options for analysis; drafting proposals on the design characteristics and quantification of the proposed policy options; reviewing specifications for analysis of draft policy options (including best available data sources, methods and assumptions); and evaluating the other key elements of policy option proposals, including related policies and programs, key uncertainties, co-benefits and costs, feasibility issues, and potential barriers to consensus.

Key Elements and Recommendations

The MCAC developed this Climate Action Plan as an initial step in establishing a basis for moving forward on the implementation of climate change policies in Michigan. Evaluation of key factors such as cost effectiveness, economic impacts, and harmonization with other Michigan programs and policies will be critical to the next stage of climate policy implementation.

The following key elements and recommendations were identified by the MCAC during this initial process:

- The MCAC's proposed GHG reduction goals for Michigan are to achieve a 20% reduction of GHGs below 2005 levels by 2020 and an 80% reduction below 2005 levels by 2050. These goals are consistent with goals being considered by the Midwestern Governors Regional Greenhouse Gas Reduction Accord process. The MCAC recommends that they be officially established as the states' GHG reduction goals.
- MCAC reviewed over 330 multi-sector policy options and approved for inclusion in this report a package of 54 policy recommendations to reduce GHG emissions and address related energy and commerce issues in Michigan. 52 of these 54 recommendations were approved unanimously and only one option was rejected. The recommended policy options cover a wide range of costs and GHG reduction potentials.
- In moving towards implementation to achieve these goals, Michigan must prioritize these 54 policy recommendations during 2009 in order to set the stage for strategic implementation of the most promising options. The prioritization should take into account the GHG reduction potential, costs and savings, feasibility, co-benefits, and a macro-economic analysis of selected recommendations, and consistency with other Michigan programs and policies.
- The MCAC approved policy recommendations are estimated to generate a net cumulative savings of about \$10 billion between 2009 and 2025. The weighted-average cost-effectiveness of these policies is estimated to be approximately a \$10.2/ tCO₂e cost savings. Those policy options that show negative costs¹ (i.e. benefits) should be evaluated as quickly as possible. All policy options, particularly those that show a net cost, should be evaluated thoroughly, using tools such as regional economic modeling, before being implemented.
- The MCAC recommends periodic review of Michigan's progress with appropriate adjustments made in the Climate Action Plan to assure the approaches taken and GHG reductions are on target. Michigan's GHG Inventory and Forecast has been prepared which outlines historical conditions for 1990-2005 and projected emissions through 2025

¹ Policy options that are "negative cost" are not necessarily better than other potential investments. In capital constrained situations only a limited number of investments can be made. There may be structural or policy barriers to the adoption of options identified as negative cost.

based upon a business as usual scenario. These documents were completed prior to the severe downturn in the global economy. To account for fluctuations such as changes in the economy, updates to this inventory should be performed annually with the projections evaluated every three years.

- The MCAC recommends that Michigan further analyze actions needed for adaptation. The MCAC was unable to examine the impacts of climate change on Michigan's natural resources and the Great Lakes due to time and resource constraints. Therefore, the MCAC recommends that Michigan conduct additional analyses of the state's vulnerability to the impacts of climate change and develop specific adaptation plans for key sectors.
- MCAC recommends that Michigan position itself as a leader in the national and regional dialogue on climate change policy as described in the MCAC's Recommended Policy Positions Section of this report.

Michigan GHG Emissions Inventory and Reference Case Projections

The Center for Climate Strategies (CCS) prepared the Michigan Inventory and Forecast Report for the Michigan Department of Environmental Quality (MDEQ). The report presents an assessment of Michigan's greenhouse gas (GHG) emissions and anthropogenic sinks (carbon storage) from 1990 to 2025. The preliminary draft inventory and forecast estimates in January 2008 served as a starting point for the Michigan Climate Action Council (MCAC) and Technical Work Groups (TWGs). The inventory and forecast were revised to address the comments received. The final Inventory and Forecast Report was approved by the MCAC at the November 2008 meeting and is available at:

http://www.miclimatchange.us/Inventory_Forecast_Report.cfm .

The inventory and projections cover the six types of gases included in the United States (US) Greenhouse Gas Inventory: carbon dioxide (CO₂), methane (CH₄), nitrous oxide (N₂O), hydrofluorocarbons (HFCs), perfluorocarbons (PFCs), and sulfur hexafluoride (SF₆). Emissions of these GHGs are presented using a common metric, CO₂ equivalence (CO₂e), which indicates the relative contribution of each gas, per unit mass, to global average radiative forcing on a global warming potential- (GWP-) weighted basis².

As illustrated in Figure ExS-1, below, activities in Michigan accounted for approximately 248 million metric tons (MMt) of gross³ CO₂e emissions (consumption basis) in 2005, an amount

² Changes in the atmospheric concentrations of GHGs can alter the balance of energy transfers between the atmosphere, space, land, and the oceans. A gauge of these changes is called radiative forcing, which is a simple measure of changes in the energy available to the Earth-atmosphere system (IPCC, 2001). Holding everything else constant, increases in GHG concentrations in the atmosphere will produce positive radiative forcing (i.e., a net increase in the absorption of energy by the Earth), See: Boucher, O., et al. "Radiative Forcing of Climate Change." Chapter 6 in *Climate Change 2001: The Scientific Basis*. Contribution of Working Group 1 of the Intergovernmental Panel on Climate Change. Cambridge University Press. Cambridge, United Kingdom. Available at: http://www.grida.no/climate/ipcc_tar/wg1/212.htm.

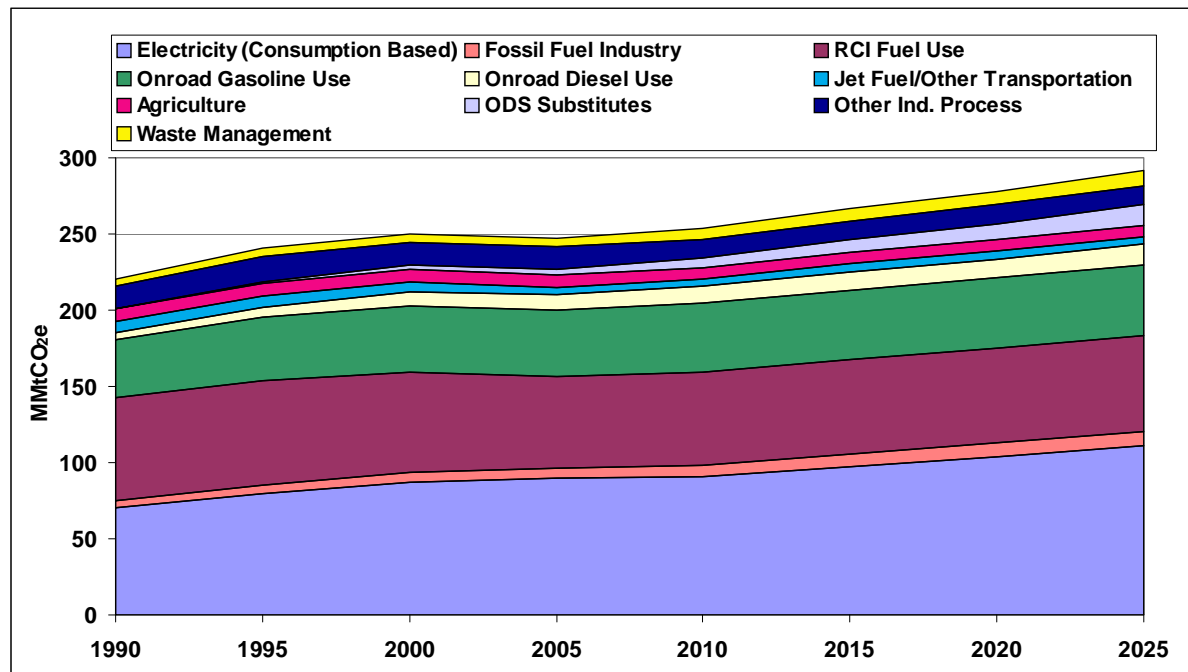
³ Excluding GHG emissions removed due to forestry and other land uses and excluding GHG emissions associated with exported electricity.

equal to about 3.5% of total US gross GHG emissions (based on 2005 US data).⁴ Gross emissions exclude carbon sinks, such as forests. Michigan’s gross GHG emissions are rising slower than those of the nation as a whole. From 1990 to 2005, Michigan’s gross GHG emissions increased by about 12%, while national emissions rose by 16%. The growth in Michigan’s emissions was primarily associated with electricity consumption and the transportation sector.

The principal sources of Michigan’s GHG emissions are electricity consumption; residential, commercial, and industrial (RCI) fuel use; and transportation accounting for 36, 24, and 24% of Michigan’s gross GHG emissions in 2005, respectively.

Also illustrated in Figure ExS-1 under the reference case projections, Michigan’s gross GHG emissions are projected to continue growing, to approximately 292 MMtCO₂e by 2025, 32% above 1990 levels. While these projections are made over the long term (e.g. to 2025), they do not account for the current severe global economic downturn and how this will impact future growth projections.

Figure ExS-1. Gross GHG emissions by sector, 1990–2025: historical and projected (consumption-based approach) business as usual / base case



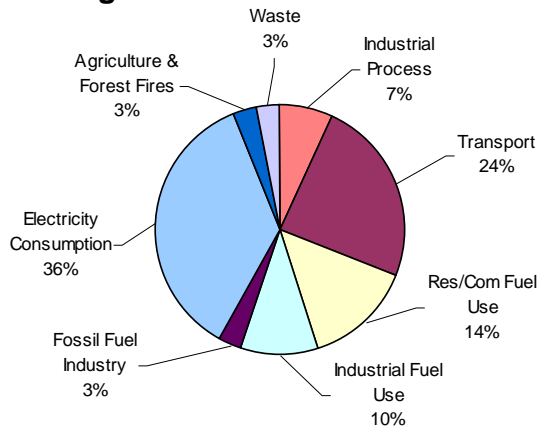
MMtCO₂e = million metric tons of carbon dioxide equivalent; RCI = direct fuel use in residential, commercial, and industrial sectors; ODS = ozone-depleting substance; Ind. = industrial.

Figure ExS-2 depicts the 2005 distribution of sources in Michigan and the United States (U.S.)

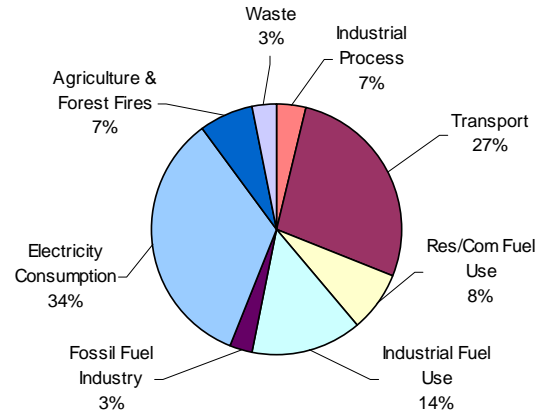
⁴ The national emissions used for these comparisons are based on 2005 emissions from *Inventory of US Greenhouse Gas Emissions and Sinks: 1990-2006*, April 15, 2008, US EPA #430-R-08-005, (<http://www.epa.gov/climatechange/emissions/usinventoryreport.html>).

Figure ExS-2. Gross GHG emissions by sector, 2005: Michigan and U.S.

Michigan



US



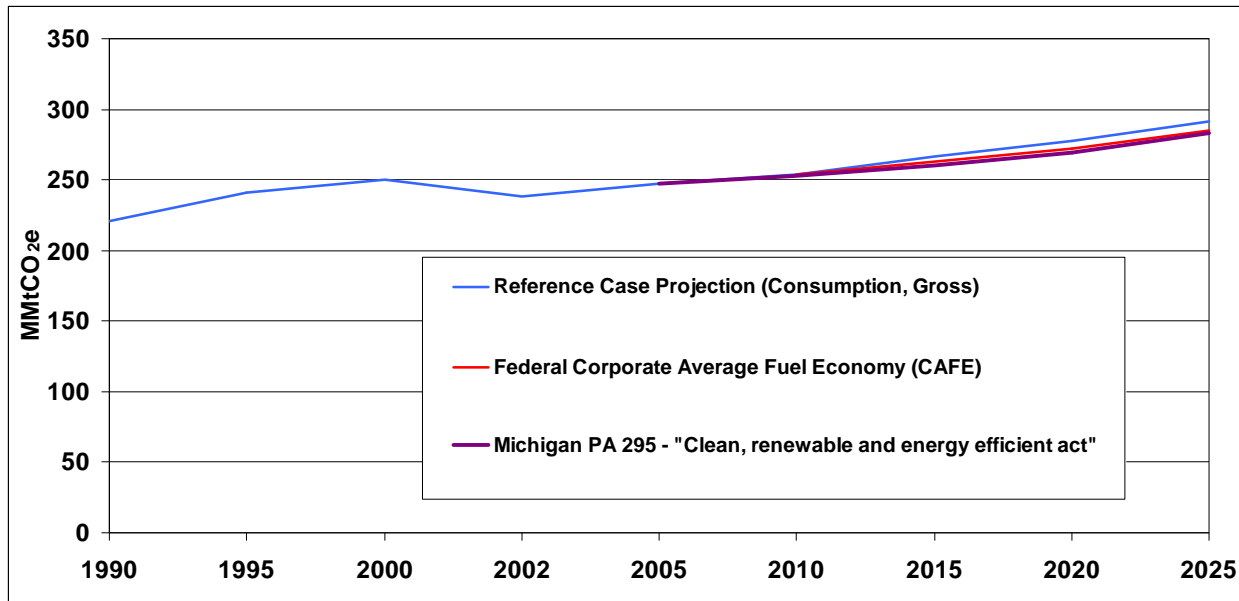
Recent Actions

GHG Reductions Associated With Recent Federal and State Actions

The MCAC identified recent actions undertaken in Michigan that will reduce GHG emissions while conserving energy and promoting the development and use of renewable energy sources. One such action was the adoption of PA 295⁵. The resultant emission reductions were estimated. Reductions associated with federal actions, such as the federal Energy Independence and Security Act (EISA) of 2007 and the implementation of the Act's Corporate Average Fuel Economy (CAFE) requirements, were also estimated. A total reduction of about 8.9 MMtCO₂e (3.1%) in 2025 from the business-as-usual reference case emissions is projected. These GHG emission reductions are summarized in Figure ExS-3.

⁵ PA 295 The Clean Renewable and Energy Efficient Act of 2008

Figure ExS-3. Estimated emission reductions associated with the effect of recent federal and state actions in Michigan (consumption-basis, gross emissions)



MMtCO₂e = million metric tons of carbon dioxide equivalent.

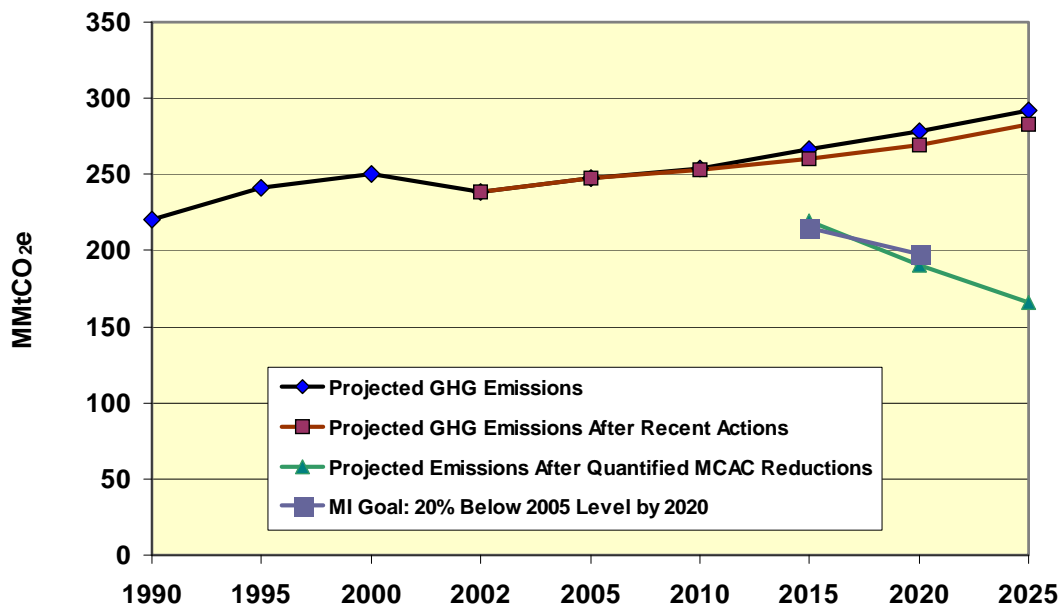
MCAC Policy Recommendations (Beyond Recent Actions)

The MCAC approved 54 policy recommendations for action in Michigan. Of these, 33 were analyzed quantitatively to calculate both emission reductions and either costs or savings. Based on this analysis, the 33 quantified policies have the cumulative effect of reducing annual GHG emissions by approximately 41 million metric tons of carbon dioxide equivalent (MMtCO₂e) in 2015 and by 117 MMtCO₂e in 2025. The additional policy recommendations were not readily quantifiable but are considered valuable recommendations to support the overall Climate Action Plan. Several of the non-quantified policy recommendations may have the potential to achieve GHG emission reductions.

Figure ExS-4 presents a graphical summary of the potential cumulative emission reductions associated with the 33 quantified policy options and federal actions relative to the business-as-usual reference case projections.

- The blue line shows actual (for 1990, 1995, 2000, and 2005) and projected (for 2010, 2015, 2020 and 2025) levels of Michigan's gross GHG emissions on a business as usual basis.
- The red line shows the projected emissions adjusted for the recent state and federal actions described in Figure ExS-3.
- The green line shows the projected emissions if all of the MCAC's 33 recommended options are implemented and the estimated reductions are fully achieved. It is important to note, to yield these emission reductions from the 33 MCAC recommended options, implementation must be timely, aggressive, and thorough.

Figure ExS-4. Annual GHG emissions: reference case projections and MCAC recommendations (consumption basis, gross emissions)



MMtCO₂e = million metric tons of carbon dioxide equivalent; GHG = greenhouse gas; MCAC = Michigan Climate Action Council.

Table ExS-1, below, provides the numeric estimates underlying Figure ES-4. In summary, if all of the Policy Recommendations are fully implemented and successful in achieving all of the GHG reductions projected then MI should over-achieve its GHG reduction goals by 7.3 MMtCO₂e in 2020. Another way to look at this is that the MCAC package of policy recommendations entails a surplus of GHG reductions of about 7.3MMTCo₂e.

Table ExS-1. Annual emissions: reference case projections and impact of MCAC options (consumption basis, gross emissions)

Consumption Basis - Gross Emissions							
	1990	2000	2005	2010	2015	2020	2025
Projected GHG Emissions	220.7	250.0	247.5	253.8	266.4	278.0	291.6
Reductions from Recent Actions			0.0	0.7	6.2	8.3	8.9
Projected GHG Emissions After Recent Actions			247.5	253.1	260.2	269.6	282.7
GHG Reduction Goal Recommended by MCAC					NA	198.0	NA
Total GHG Reductions from MCAC Policies					41.2	78.9	116.6
Difference Between MCAC 2020 Goal & Remaining Emissions after Reductions					NA	7.3	NA
Projected Emissions After Quantified MCAC Reductions					219.0	190.7	166.1

GHG = greenhouse gas; MCAC = Michigan Climate Action Council; N/A = not applicable.

Reductions from recent actions include the EISA of 2007, Title III. GHG reductions from Titles IV and V of this Act have not been quantified because of the implementation uncertainties.

Table ExS-2 depicts the final policy recommendations of the Council and their associated GHG reductions and costs or savings for each sector.

What do the numbers mean? In Table ExS-2 and throughout the Climate Action Plan, positive cost figures (\$) indicate costs; negative cost (- \$) figures indicate cost savings. For example, in Table ExS-2 the column totals for the Net Present Value (NPV) of (-\$10,093 million) portrays a cost savings of \$10,093,000,000 over the 2009- 2025 period of analysis.

Table ExS-2. Summary by sector of estimated impacts of implementing all of the MCAC recommended options (cumulative reductions and costs/savings)

Sector	GHG Reductions (MMtCO ₂ e)			Net Present Value 2009–2025 (Million \$)	Cost-Effectiveness (\$/tCO ₂ e)
	2015	2025	Total 2009–2025		
Residential, Commercial and Industrial	21.9	65.1	524.6	-\$13,014	-\$25
Energy Supply	8.1	23.6	220.3	\$7,980	\$36
Transportation and Land Use	4.8	10.5	95.1	-\$3,425	-\$36
Agriculture, Forestry, and Waste Management	6.4	17.4	147.0	-\$1,634	-\$11.1
Cross-Cutting Issues	Non-quantified, enabling options				
TOTAL (includes all adjustments for overlaps)	41.2	116.6	987.0	-\$10,093	-\$10.2

GHG = greenhouse gas; MMtCO₂e = million metric tons of carbon dioxide equivalent; \$/tCO₂e = dollars per metric ton of carbon dioxide equivalent.

Notes for Table ExS-2 are continued on the next page.

Negative values in the Net Present Value and the Cost-Effectiveness columns represent net cost savings associated with the policy options.

Within each sector, values have been adjusted to eliminate double counting for policies or elements of policies that overlap. In addition, values associated with policies or elements of policies within a sector that overlap with policies or elements of policies in another sector have been adjusted to eliminate double counting. Appendix F (for the ES sectors), Appendix H (for the RCI sectors), Appendix I (for the TLU sectors), and Appendix J (for the AFW sectors) of this report provide documentation of how sector-level emission reductions and costs (or cost savings) were adjusted to eliminate double counting associated with overlaps between policies.

Table ExS-3, which begins below and continues through page ES-14, depicts the MCAC policy recommendations and the associated GHG reductions and costs/savings for each sector.

Note: The numbering used to denote the policy recommendation in Table ExS-3 and in other parts of this report is for reference purposes only; it does not reflect prioritization among these important recommendations. Negative numbers indicate cost savings.

Table ExS-3 Summary List of MCAC Policy Recommendations for all Sectors

Energy Supply (ES) Policy Recommendations

Policy No.	Policy Recommendation	GHG Reductions (MMtCO ₂ e)			Net Present Value 2009–2025 (Million \$)	Cost-Effectiveness (\$/tCO ₂ e)	Level of Support
		2015	2025	Total 2009–2025			
RECENT ACTION	PA 295, Clean, Renewable, and Efficient Energy Act	2.7	2.0	30.8	\$1,024	\$33	N/A
ES-1	Renewable Portfolio Standard and Distributed Generation "Carve-Out"	5.0	14.6	137.5	\$6,600	\$48.00	Unanimous
	Renewable Portfolio Standard (RPS)	4.6	13.7	129.5	\$5,546	\$42.83	
	Wind	3.7	10.3	100.4	\$4,748	\$47.31	
	Biomass	0.9	2.7	25.2	\$376	\$15	
	Solar Photovoltaic (PV)	0.0	0.4	2.6	\$392	\$152	
	Plasma Gasification	0.0	0.3	1.3	\$29	\$22	
	Distributed Generation "Carve-Out"	0.4	0.9	8.0	\$1,054	\$131.51	
	Solar Hot Water	0.0	0.2	1.2	\$26	\$22.27	
	Geothermal	0.1	0.2	1.5	\$82	\$55	
	Wind (distributed)	0.1	0.3	2.7	\$503	\$186	
	Solar PV (distributed)	0.1	0.2	1.84	\$508	\$276	
	Biogas	0.1	0.2	2.3	\$17	\$7	
ES-3	Energy Optimization Standard	0.0	13.6	86.3	-\$1,632	-\$19	Unanimous
ES-5	Advanced Fossil Fuel Technology (e.g., IGCC, CCSR) Incentives, Support, or Requirements	<i>Not Quantifiable</i>					Unanimous
ES-6	New Nuclear Power	0.0	6.3	38.5	\$1,001	\$25.98	Majority ⁶
ES-7	Integrated Resource Planning (IRP), Including Combined Heat & Power (CHP)	<i>Not Quantifiable</i>					Unanimous
ES-8	Smart Grid, Including Advanced Metering	<i>Not Quantifiable</i>					Unanimous
ES-9	CCSR Incentives, Requirements, R&D, and/or Enabling Policies	<i>Not Quantifiable</i>					Unanimous
ES-10	Technology-Focused Initiatives (Biomass Co-firing, Energy Storage, Fuel Cells, Etc.), Including Research, Development, & Demonstration						Majority ⁷
	Co-firing at 5%	0.2	0.2	3.3	\$34.48	\$10.6	
	Co-firing at 10%	0.5	0.5	6.5	\$69.43	\$10.7	
	Co-firing at 20%	0.9	0.9	13.0	\$134.09	\$10.3	

⁶ 6 opposing votes [Pollack, Ettawageshik, Garfield, Heifje, Bazzani, Overmeyer] and 2 abstentions [Martinez and Calloway for Bierbaum]

⁷ 3 opposing votes [Garfield, Pollack and Heifje]

Policy No.	Policy Recommendation	GHG Reductions (MMtCO ₂ e)			Net Present Value 2009–2025 (Million \$)	Cost-Effectiveness (\$/tCO ₂ e)	Level of Support
		2015	2025	Total 2009–2025			
ES-11	Power Plant Replacement, Energy Efficiency, and Repowering	2.5	2.0	33.2	\$313	\$9.4	Unanimous
ES-12	Distributed Renewable Energy Incentives, Barrier Removal, and Development Issues, Including Grid Access	<i>ES-12 Fully incorporated in distributed generation "carve-out" under ES-1.</i>					Unanimous
ES-13	Combined Heat and Power (CHP) Standards, Incentives and/or Barrier Removal	0.4	0.5	7.8	\$31.91	\$4.09	Unanimous
ES-15	Transmission Access and Upgrades	<i>Not Quantifiable</i>					Unanimous
	Sector Totals	8.1	37.2	306.6	\$6,348	\$22	
	Sector Total After Adjusting for Overlaps	8.1	23.6	220.3	\$7,980	\$36	
	Reductions From Recent Actions	2.7	1.9	30.1	\$1,025	\$34	
	Sector Total Plus Recent Actions	10.8	25.5	250.4	\$9,005	\$36	

MMtCO₂e = millions of metric tons of carbon dioxide equivalent; \$/tCO₂e = dollars per metric tons of carbon dioxide equivalent; CCI = Cross-Cutting Issues; CCSR = carbon capture and storage or reuse; GHG = greenhouse gas; IGCC = integrated gasification combined cycle; MCAC = Michigan Climate Action Council; N/A = not applicable; PA = Public Act; R&D = research and development.

Market Based Policy (MBP) Recommendations

No.	Policy Recommendations	GHG Reductions (MMtCO ₂ e)			Net Present Value 2009–2025 (Million \$)	Cost-Effectiveness (\$/tCO ₂ e)	Level of Support
		2020	2025	Total 2009–2025			
MBP-1	20% below 2005 by 2020 (<i>Free-Granting Allowances</i>) ⁸	92.48				–\$25.83	Unanimous
	20% Below 2005 by 2020 (<i>Auctioning Allowances</i>) ⁹	92.48				–\$19.33	
MBP-3	Michigan Joins Chicago Climate Exchange	<i>Not Quantified</i>					Unanimous
MBP-6	Market Advisory Group	<i>Not Quantifiable</i>					Unanimous

⁸ These results include the direct cost of reducing emissions, plus costs associated with purchase of emissions allowances from entities outside of Michigan, minus revenues from the sale of allowances to entities outside Michigan.

⁹ These results include the direct cost of reducing emissions, but do not include payments by Michigan to entities for the purchase of allowances at auction, nor do they include revenues to the state from the sale of those allowances. The full cost and revenue implications of allowance distribution by auction can be found in Table G-1-2 and Annex G-1.

Transportation and Land Use (TLU) Policy Recommendations

Policy No.	Policy Option	GHG Reductions (MMtCO ₂ e)			Net Present Value 2009–2025 (Million \$)	Cost-Effectiveness (\$/tCO ₂ e)	Level of Support
		2015	2025	Total 2009–2025			
TLU-1 ¹⁰	Promote Low-Carbon Fuel Use in Transportation	2.6	5.9	53	\$820	\$16	Unanimous
TLU-2	Eco-Driver Program	1.1	2.2	22	–\$3,921	–\$176	Unanimous
TLU-3	Truck Idling Policies	0.36	0.76	7.0	–\$596	–\$85	Unanimous
TLU-4	Advanced Vehicle Technology	0.01	0.03	0.19	\$281	\$1,458	Unanimous
TLU-5	Congestion Mitigation	0.08	0.18	1.7	–\$135	–\$81	Unanimous
TLU-6	Land Use Planning and Incentives	0.14	0.43	3.2	–\$598	–\$189	Unanimous
TLU-7	Transit and Travel Options	0.13	0.54	3.5	\$655	\$185	Unanimous
TLU-8	Increase Rail Capacity, and Address Rail Freight System Bottlenecks	0.10	0.19	2.0	\$69	\$35	Unanimous
TLU-9	Great Lakes Shipping	0.24	0.27	2.5	NQ	NQ	Unanimous
	Sector Totals	4.76	10.5	95.1	–\$3,425	–\$36	N/A
	Sector Total After Adjusting for Overlaps	4.76	10.5	95.1	–\$3,425	–\$36	N/A
	Reductions From Recent Actions	0	0	0	\$0	\$0	N/A
	Sector Total Plus Recent Actions	4.76	10.5	95.1	–\$3,425	–\$36	N/A

¹⁰ TLU-1 addresses the consumption of biofuels in Michigan. The quantification results for AFW-2 (biofuel production volumes and costs), were used as inputs to the estimates for low-carbon fuel use in TLU-1.

Residential, Commercial and Industrial (RCI) Policy Recommendations

	Policy Option	GHG Reductions (MMtCO ₂ e)			Net Present Value 2009–2025 (Million \$)	Cost-Effectiveness (\$/tCO ₂ e)	Level of Support
		2015	2025	Total 2009–2025			
RCI-1	Utility Demand-Side Management for Electricity and Natural Gas	0.0	13.6	86.3	–1,632	–19	Unanimous
RCI-2	Existing Buildings Energy Efficiency Incentives, Assistance, Certification, and Financing	17.6	53.8	428.6	–12,107	–28	Unanimous
RCI-3	Regulatory (PSC) Changes to Remove Disincentives and Encourage Energy Efficiency Investments by IOUs	<i>Not Quantifiable</i>					Unanimous
RCI-4	Adopt More Stringent Building Codes for Energy Efficiency	3.6	9.8	82	–2,865	–35	Unanimous
RCI-5	MI Climate Challenge & Related Consumer Education Programs	<i>Not Quantifiable</i>					Unanimous
RCI-6	Incentives to Promote Renewable Energy Systems Implementation	0.7	1.5	14.0	1,958	140	Unanimous
RCI-7	Promotion and Incentives for Improved Design and Construction in the Private Sector	15.6	47.6	380	–11,693	–31	Unanimous
RCI-8	Net Metering for Distributed Generation	Fully incorporated into RCI-6					Unanimous
RCI-9	Training & Education for Bldg. Design, Construction, and Operation	<i>Not Quantifiable</i>					Unanimous
RCI-10	Water Use and Management	<i>Not Quantifiable</i>					Unanimous
	Sector Total After Adjusting for Overlaps*	21.8	64.9	523.9	–13,014	–24.8	
	Reductions From Recent Actions	Figures adjusted include recent actions					
	Sector Total Plus Recent Actions	21.8	64.9	523.9	–13,014	–24.8	

PSC = Public Service Commission; IOU = investor-owned utility.

*The figures listed show totals for the options net of recent legislation. Negative numbers indicate cost savings.

Agriculture, Forestry and Waste (AFW) Management Policy Recommendations

Policy No.	Policy Recommendation	GHG Reductions (MMtCO ₂ e)			Net Present Value 2009–2025 (Million 2005\$)	Cost-Effectiveness (\$/tCO ₂ e)	Level of Support	
		2015	2025	Total 2009–2025				
AFW-1	Expanded Use of Biomass Feedstocks for Electricity, Heat, or Steam Production	3.3	10	79	\$1,649	\$21	Unanimous	
AFW-2*	In-State Liquid Biofuels Production	<i>Included in the Results of TLU-1</i>					Unanimous	
AFW-3	Methane Capture and Utilization From Manure and Other Biological Waste	0.09	0.14	1.5	\$4.7	\$3	Unanimous	
AFW-4	Expanded Use of Bio-based Materials	A. Use of Bio-based Products	.08	.21	1.7	-\$108	-\$62	Unanimous
		B. Utilization of Solid Wood Residues	<i>Not Quantified</i>					Unanimous
AFW-5	Land Use Management That Promotes Permanent Cover	A. Increase in Permanent Cover Area	0.08	0.21	1.8	\$63	\$34	Unanimous
		B. Retention of Lands in Conservation Programs [†]	0.05	0.11	1.1	\$24	\$23	Unanimous
		C. Retention/Enhancement of Wetlands	<i>Not Quantified</i>					Unanimous
AFW-6	Forestry and Agricultural Land Protection	A. Agricultural Land Protection	0.46	1.1	10	\$864	\$85	Unanimous
		B. Forested Land Protection	<i>Not Quantified</i>					Unanimous
		C. Peatlands/Wetlands Protection	<i>Not Quantified</i>					Unanimous
AFW-7**	Promotion of Farming Practices That Achieve GHG Benefits	A. Soil Carbon Management	0.7	1.7	15	-\$200	-\$13	Unanimous
		B. Nutrient Efficiency	0.05	0.12	1.1	-\$27	-\$26	Unanimous
		C. Energy Efficiency	0.13	0.32	2.9	-\$102	-\$35	Unanimous
		D. Local Food	<i>Not Quantified</i>					Unanimous
AFW-8	Forest Management for Carbon Sequestration and Biodiversity	A. Enhanced Forestland Management	0.53	1.42	12.05	\$800	\$66	Unanimous
		B. Urban Forest Canopy	1.2	2.9	26	-\$346	-\$13	Unanimous
		C. Reduce Wildfire	<i>Not Quantified</i>					Unanimous
AFW-9**	Source Reduction, Advanced Recycling, and Organics Management						Unanimous	

Policy No.	Policy Recommendation	GHG Reductions (MMtCO ₂ e)			Net Present Value 2009–2025 (Million 2005\$)	Cost-Effectiveness (\$/tCO ₂ e)	Level of Support
		2015	2025	Total 2009–2025			
	In-State GHG Reductions	1.4	3.0	28	–\$3,136	–\$112	
	Full Life-Cycle Reductions	14.5	35.3	314	–\$3,136	–\$10	
AFW-10	Landfill Methane Energy Programs	0.91	2.7	22	–\$35	–\$2	Unanimous
	Sector Totals[†]	9	23	201	–\$548	–\$3	
	Sector Total After Adjusting for Overlaps^{††}	6	17	147	–\$1,634	–\$11	
	Reductions From Recent Actions	N/A	N/A	N/A	N/A	N/A	
	Sector Total Plus Recent Actions	6	17	147	–\$1,634	–\$11	

N/A = not applicable. Note that negative costs represent a monetary savings.

* The quantification results for AFW-2 (biofuel production volumes and costs) were used as inputs to the quantification of the results of TLU-1, which covers consumption of biofuels in Michigan.

** The analyses for AFW-5, AFW-7, and AFW-9 include the full life-cycle costs of the policies. In the case of AFW-9, it is estimated that a significant fraction of the reductions will occur out of state. In-state reductions refer only to those occurring from reduced landfilling and waste combustion (these are broken out separately in the table above).

† The reductions from AFW-5B (Retention of Lands in Conservation Programs) have been left out of the sector totals, since they relate to a soil carbon protection measure where the estimated emissions (from conservation acres being returned to active cultivation) are not included in the business as usual (BAU) inventory and forecast (I&F). The costs have been included in the sector totals, since these will be incurred in order to retain the level of emissions in the BAU I&F. For AFW-5, AFW-7, and AFW-9, these include the reductions that are expected to occur within the state.

†† See the section below for discussion of overlap adjustments.

Cross Cutting Issues (CCI) Policy Recommendations

No.	Policy Recommendation	GHG Reductions (MMtCO ₂ e)			Net Present Value 2009–2025 (Million \$)	Cost Effectiveness (\$/tCO ₂ e)	Level of Support
		2015	2025	Total 2009–2025			
CCI-1	GHG Inventories, Forecasting, Reporting, and Registry	<i>Not Quantified</i>					Unanimous
CCI-2	Statewide GHG Reduction Goals and Targets	<i>Not Quantified</i>					Unanimous
CCI-3	State, Local, and Tribal Government GHG Emission Reductions (Lead-by-Example)	<i>Not Quantified</i>					Unanimous
CCI-4	Comprehensive Local Government Climate Action Plans (Counties, Cities, Etc.)	<i>Not Quantified</i>					Unanimous
CCI-5	Public Education and Outreach	<i>Not Quantified</i>					Unanimous
CCI-6	Tax and Cap/ Cap and Trade	<i>MCAC approved creation of a new Market-Based Policies Technical Work Group as the lead for this policy recommendation.</i>					Transferred to MBP TWG
CCI-7	Seek Funding for Implementation of MCAC Recommendations	<i>Not Quantified</i>					Unanimous
CCI-8	Adaptation and Vulnerability	<i>Not Quantified</i>					Unanimous
CCI-9	Participate in Regional, Multi-State, and National GHG Reduction Efforts	<i>Not Quantified</i>					Unanimous
CCI-10	Enhance and Encourage Economic Growth and Job Creation Opportunities Through Climate Change Mitigation	<i>Not Quantified</i>					Unanimous
CCI-11	Enhance and Encourage Community Development Through Climate Change Mitigation: Address Environmental Justice	<i>Not Quantified</i>					Unanimous

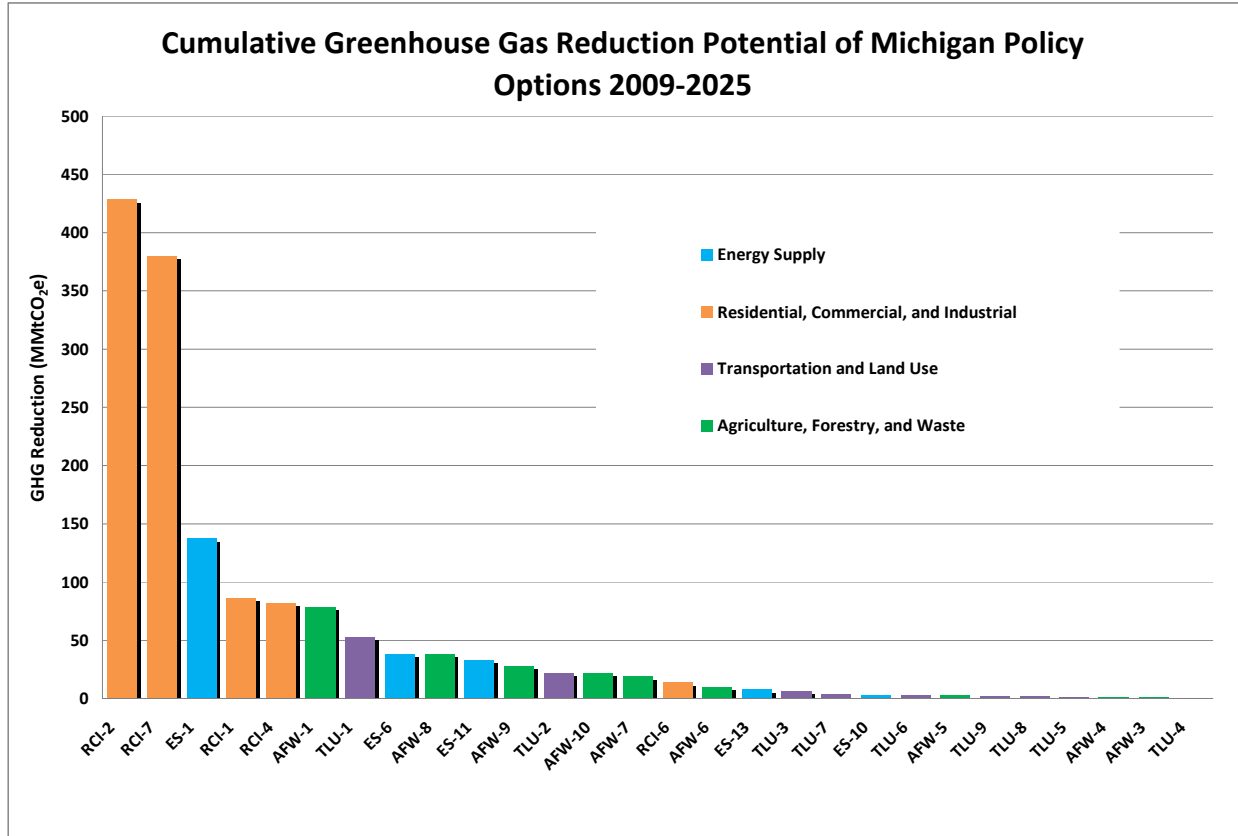
GHG = greenhouse gas; MMtCO₂e = million metric tons of carbon dioxide equivalent; \$/tCO₂e = dollars per metric ton of carbon dioxide equivalent

As explained previously, the MCAC considered the estimates of the GHG reductions that could be achieved and the costs (or cost savings) for the 33 options that were quantifiable. Figure ExS-5, below, presents the estimated tons of GHG emission reductions for each of these policy recommendations, expressed as a cumulative figure for the period 2009–2025.

Figure ExS-6 presents the estimated dollars-per-ton cost (or cost savings, depicted as a negative number) for each quantified policy recommendation. The dollars per ton value is calculated by dividing the net present value of the cost of the policy recommendation by the cumulative GHG reductions, all for the period 2009–2025.

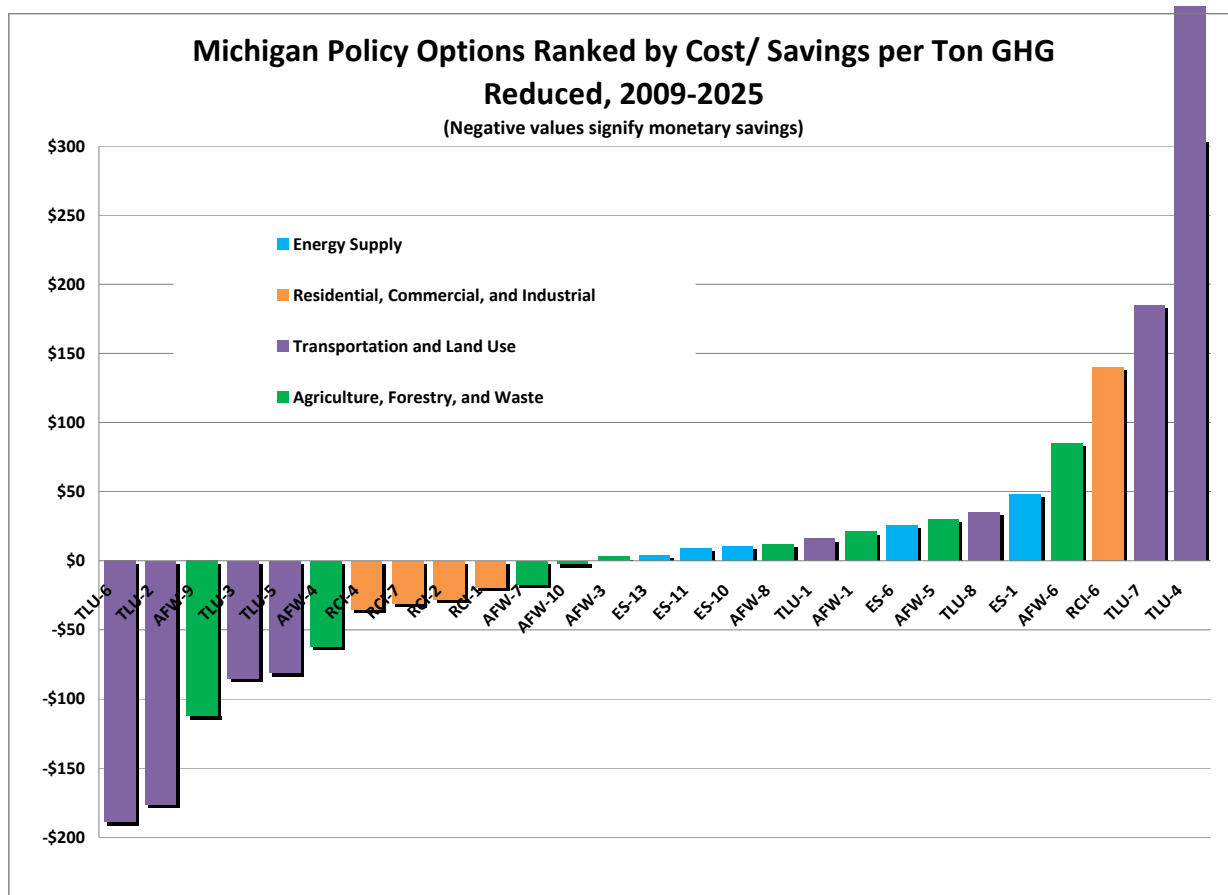
It is important to note that there is some level of uncertainty in projecting GHG reductions and estimating exact costs (or cost savings) per ton of reductions achieved for the time periods of this analysis.

Figure ExS-5. MCAC policy recommendations ranked by cumulative (2009–2025) GHG reduction potential



GHG = greenhouse gas; MMtCO_{2e} = million metric tons of carbon dioxide equivalent; AFW = Agriculture, Forestry, and Waste Management; ES = Energy Supply; TLU = Transportation and Land Use; RCI = Residential, Commercial and Industrial

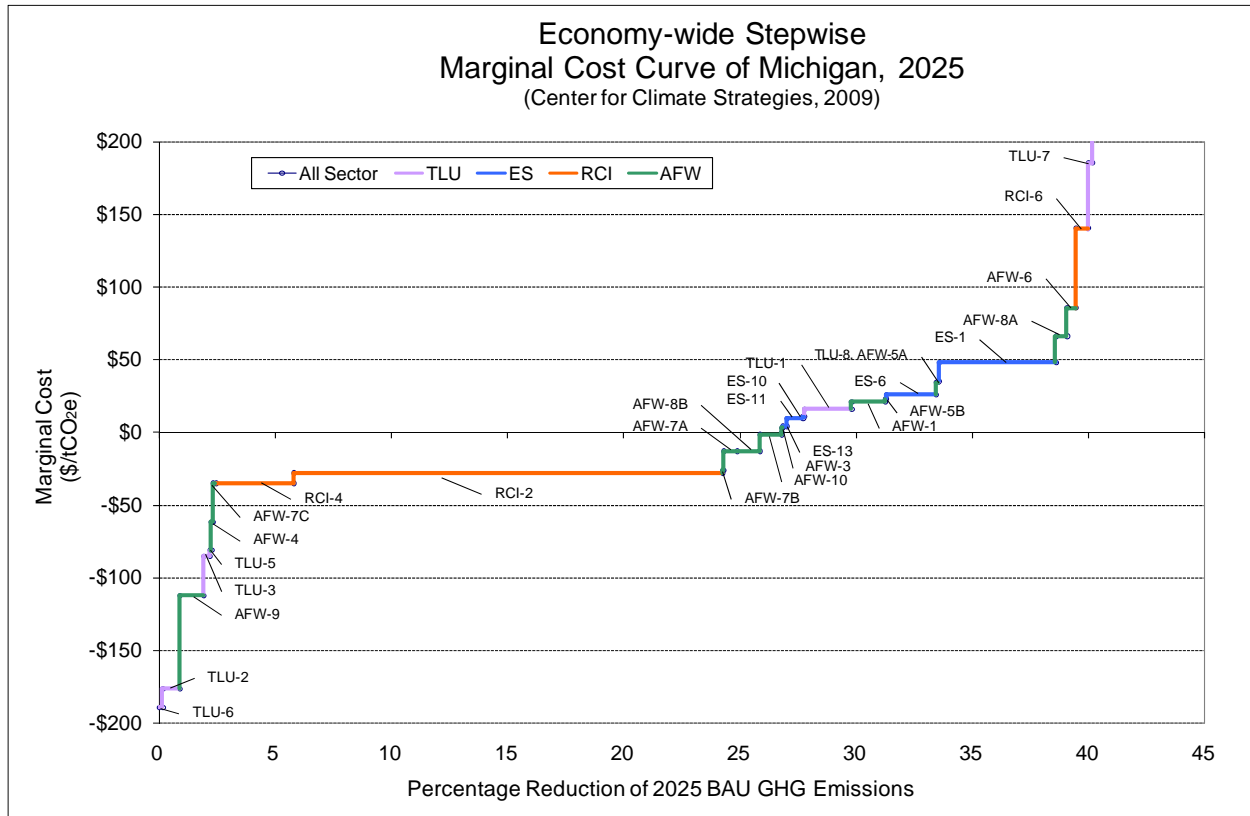
Figure ExS-6. MCAC policy recommendations ranked by cumulative (2009–2025) net cost/cost savings per ton of GHG removed



GHG = greenhouse gas; MMtCO₂e = million metric tons of carbon dioxide equivalent; AFW = Agriculture, Forestry, and Waste Management; ES = Energy Supply; TLU = Transportation and Land Use; RCI = Residential, Commercial and Commercial, Industrial

Figure ExS-7, below, presents a stepwise marginal cost curve for Michigan. The horizontal axis represents the percentage of GHG emissions reduction in 2025 for each option relative to the business as usual (BAU) forecast. The vertical axis represents the marginal cost of mitigation (expressed as the cost-effectiveness of each policy option on a cumulative basis, 2009-2025). In the figure, each horizontal segment represents an individual policy. The width of the segment indicates the GHG emission reduction potential of the option in percentage terms. The height of the segment relative to the horizontal x-axis shows the average cost (saving) of reducing one MMtCO₂e of GHG emissions through implementation of the option. For instance, for RCI-2-Energy Efficiency- this policy recommendation should result in approximately a 54 MMtCO₂e (19%) reduction of GHG emissions in 2025 below the BAU reference case with an average cost savings of approximately \$28/ton.

Figure ExS-7. Stepwise marginal cost curve for Michigan, 2025



BAU = business as usual; GHG = greenhouse gas; tCO₂e = metric tons of carbon dioxide equivalent; AFW = Agriculture, Forestry, and Waste Management; ES = Energy Supply; TLU = Transportation and Land Use; RCI = Residential, Commercial and Industrial

Negative values represent net cost savings and positive values represent net costs associated with the policy option.

Note: Results have been adjusted to remove overlaps between policies. For example, RCI-7 reductions overlap with both RCI-2 and RCI-4 assuming all three policies are implemented. The curve, therefore, includes RCI-2 and RCI-4 but not RCI-7 to avoid overstating the combined benefits of the recommendations.